

## Message Text

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ORIGIN SS-15

INFO OCT-01 EUR-12 NEA-10 ISO-00 SSO-00 ( ISO ) R

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APPROVED BY P:PCHABIB

S/S:JETHYDEN

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FM SECSTATE WASHDC

INFO RUQMBI/AMEMBASSY ABU DHABI 7293

AMEMBASSY ALGIERS

USINT BAGHDAD

AMEMBASSY DOHA

AMEMBASSY MOSCOW

AMEMBASSY MUSCAT

AMEMBASSY MANAMA

AMEMBASSY KUWAIT

AMEMBASSY SANA

AMEMBASSY TRIPOLI

AMEMBASSY TUNIS

AMEMBASSY RABAT

C O N F I D E N T I A L STATE 192560

FOL RPT SECTO 08171 ACTION BRUSSELS THE HAGUE PARIS BONN

ROME DUBLIN COPENHAGEN LUXEMBOURG INFO SECSTATE USUN USNATO

LONDON 13 AUG 77 QUOTE

C O N F I D E N T I A L SECTO 08171

E.O. 11652: GDS

TAGS: OVIP (VANCE, CYRUS)

SUBJECT: POSSIBLE PLO ACCEPTANCE OF RESOLUTION 242

1. ACTION ADDRESSEES SHOULD APPROACH HOST GOVERNMENTS AT

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APPROPRIATELY HIGH LEVEL TO MAKE FOLLOWING POINTS:

--MEMBERS OF THE EC-9 WILL HAVE SEEN RECENT PRESS REPORTS

THAT USG IS PREPARED TO ESTABLISH OFFICIAL CONTACT WITH PLO

IF THAT ORGANIZATION ACCEPTS SECURITY COUNCIL RESOLUTION 242

-, \$ 8 4-3)S RIGHT TO EXIST. THIS WAS THE SUBJECT OF

CONDIDERSBLE DISCUSSION BY THE SECRETARY IN ALL CAPTIALS

VISITED DURING HIS JUST-CONCLUDED MIDDLE EAST TRIP. WE

ALSO DISCUSSED THIS WITH THE BRITISH DURING SECRETARY'S STOPOVE IN LONDON, AND WE WANT SIMILARLY TO INFORM OTHER MEMBERS OF THE NINE OF THE BACKGROUND OF THIS DEVELOPMENT, AND OF WHERE MATTERS NOW STAND.

--ARAB GOVERNMENTS HAVE BEEN PRESSING US FOR SOME TIME, INCLUDING DURING VISITS OF MIDDLE EAST LEADERS TO WASHINGTON OVER RECENT MONTHS, TO BEGIN OFFICIAL DIALOGUE WITH THE PLO AND TO AGREE THAT PLO SHOULD BE INVITED TO A RECONVENED GENEVA CONFERENCE. IN RESPONSE, WE CONSISTENTLY MADE TWO POINTS:

2. QUESTION OF ADDITIONAL PARTICIPANTS IN GENEVA CONFERENCE IS NOT UP TO USG ALONE; UNDER ORIGINAL GROUND RULES OF CONFERENCE, ALL ORIGINAL PARTICIPANTS MUST AGREE ON EXTENDING INVITATION TO NEW PARTIES TO PARTICIPATE. GIVEN ISREAL'S ADAMANT OPPOSITION TO NEGOTIATING WITH PLO, MOST REALISTIC ALTERNATIVES WE SEE ARE EITHER INCLUSION OF PALESTINIAN REPRESENTATIVES IN JORDAN DELEGATION OR A UNIFIED ARAB DELEGATION WHICH COULD INCLUD ORIGINAL ARAB PARTICIPANTS PLUS PALESTINIANS AND LEBANON. THERE IS DEVELOPING CONSENSUS AMONG ARAB PARTICIPANTS FAVORING CONCEPT OF UNIFIED DELEGATION. ISREAL CONTINUES TO OPPOSE CONCEPT OF UNIFIED ARAB DELEGATION.

3. USG CANNOT ENTER DIALOGUE WITH PLO WHILE LATTER REFUSED TO ACCEPT RESOLUTION 242 AND ISRAELS'S RIGHT TO EXIST.

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AAARAB GOVERNMENTS HAVE CLEARLY BEEN GIVING CONSIDERATION TO THIS PROBLEM AND, DURING SECRETARY'S TRIP, THEY ALL DISCUSSED WITH US POSSIBILITY OF A FORMULA FOR PLO ACCEPTANCE OF RESOLUTION 242. FORMULA PRESENTLY UNDER DISCUSSION BETWEEN ARAB GOVERNMENTS AND PLO WOULD INVOLVE EXPLICIT ACCEPTANCE OF RESOLUTION242 INCLUDING REFERENCE TO THE RIGHT OF ALL SATES IN THE AREA TO EXIST IN PEACE WITH A CLEAR UNDERSTANDING THAT "ALL STATES" INCLUDES ISRAEL. IN ADDITION, FORMULA COULD INCLUDE A RESERVATION BY THE PLO THAT RESOLUTION 242 DOES NOT DEAL ADEQUATELY WITH PALESTINIAN QUESTION, SINCE IT REFERS TO PALESTINIANS ONLY AS REFUGEES AND DOES NOT REFER TO THE NEED FOR A PALESTINIAN HOMELAND.

-- WE HAVE TOLE BOTH ARABS AND ISRAELIS THAT IF PLO MAKES SUCH A STATEMENT, WE ARE PREPARED IMMEDIATELY TO ENTER INTO OFFICIAL DISCUSSIONS WITH IT. IT IS IMPORTANT, HOWEVER, THAT IN DOING SO, PLO SPOKESMAN NOT IN EFFECT NEGATE SUCH STATEMENT BY ANOTHER STATEMENT -- E.G., AFFIRMING THAT PALESTINE NATIONAL CHARTER, WHICH DENIES ISRAEL'S RIGHT TO EXIST, REMAINS VAID. IN OTHER WORDS, STATEMENT BY PLO TO BE ACCEPTABLE MUST CLEARLY REFLECT CHANGE IN PLO POLICY.

-- ISRAELIS ARE OPPOSED TO OUR ESTABLISHING CONTACT WITH PLO EVEN IF IT MAKES AN ACCEPTABLE AND UNAMBIHIOUS STATEMENT, BUT WE HAVE MADE CLEAR TO THEM THAT WE WILL ENTER OFFICIAL CONTACTS IF AN ACCEPTABLE STATEMENT IS MADE.

-- WE HAVE SEEN THE REPORTS THAT SOME GOVERNMENTS ARE CONSIDERING POSSIBILITY OF PROPOSING THAT RESOLUTION 242 BE AMENDED TO INCLUDE PALESTINIAN "RIGHTS" OR "HOMELAND" OR "STATE." INTERALIA THERE HAS BEEN DISCUSSION OF SUCH ACTION AMONG SOME ARAB AND OTHER GOVERNMENTS IN NEW YORK. WE BELIEVE ANY EFFORT TO AMEND RESOLUTION 242 WOULD OPEN A PANDORA'S BOX AND WE WOULD OPPOSE SUCH AN EFFORT AND, IF NECESSARY, VOTE AGAINST IT.

-- WE VBELIEVE IT IMPORTANT TO HAVE MAXIMUM COORDINATION  
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AND COOPERATION ON THIS QUESTIO WITH OUR EUROPEAN FRIENDS.  
VANCE

UNQUOTE VANCE

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NNN

## Message Attributes

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